INCLUSIVE CITIES AND REGIONS TERRITOIRES INCLUSIFS

14° Biennale of European Towns and Town Planners, Naples

Edited by Marichela Sepe

#Parallel Workshop



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Accademia Collana diretta da Francesco Domenico Moccia

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INCLUSIVE CITIES AND REGIONS/TERRITOIRES INCLUSIFS Edited by Marichela Sepe

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Parallel Workshop 7. New economic approaches, such as the circular economy

Coordinator Luc-Émile Bouche-Florin *Co-cordinator* Alessandro Sgobbo

Discussant Vít Řezáč

Governance and management of European rural development policies: new perspectives for the circular economy in Sardinia

Anna Maria Colavitti, Virginia Onnis and Sergio Serra*

The National Recovery and Resilience Plan, embedded in the Next Generation EU program, recognises the urgency of a radical ecological transition towards full climate neutrality and advocates sustainable environmental development to mitigate threats to natural and human systems. This principle guided the development of the National Strategic Plan (NSP) of the Common Agricultural Policy (CAP) for the 2023-2027 cycle, which outlined an action strategy based on the ecological transition of the agri-food and forestry sectors and the enhancement of rural areas. The planned interventions are in continuity with the previous 2014-2022 programming and promote the strengthening of actions directed at the environmental sustainability of agricultural and livestock activities, the qualitative enhancement of agri-food production, the improvement of the competitiveness of the agricultural system, supporting local development strategies and the transfer of knowledge and innovation through information, digitalisation, research, and experimentation. In this context, there is a need to address several critical operational issues, including the study and identification of areas characterized by widespread historical-cultural values and little-known conditions of naturalistic-environmental specificity, especially in inland and marginal areas. Sardinia falls within such specificity. The methodological approach adopted envisages the integrated management of the different measures of the individual rural development programs, through active involvement of local actors, in line with the Community Leader program. The Regions, on the other hand, are required to provide the contextual elements and to integrate at the regional level the strategic and operational indications regarding rural development, previously included in the Rural Development Programs (RDPs) and currently managed through the elaboration of the Regional Complement for Rural Development (CRD). In March 2023, the Sardinian Regional Council approved its CRD, which covers the programming period 2023-2027, addressing the interventions provided by the NDP

and adapting them to the economic, social, and territorial specificities of the regional context. Specific regional objectives promote the strengthening of agricultural practices with a low environmental impact and the adoption of production models based on environmentally sustainable management of activities, in terms of protecting water and soil quality, safeguarding biodiversity and enhancing the agricultural and rural landscape. This perspective requires priority actions aimed at the preventing processes of alteration of ecosystem balances, environmental protection, and sustainable management of territorial resources, favouring their conservation and regeneration. To achieve these objectives effectively, it is necessary to refine the methods of analysis and evaluation, which are essential for the definition of criteria for allocating resources and implementing the programs.

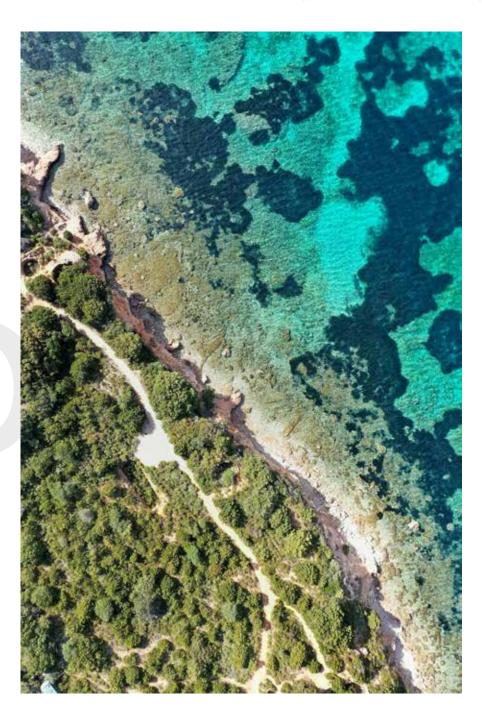
The paper focuses on the topic of ecosystem services, from the perspective of spatial planning and governance, which represent the outcome of natural system processes and interactions with anthropogenic components to provide goods and services that meet some essential human needs, while ensuring the capacity to maintain and regenerate resources. The services closely related to natural capital, raw materials, and those related to territorial capital, can be traced back to the bioregionalist concept of "eco-territorial services", formulated by the territorialist school based on the study of the distinctive features of territorial heritage and the related rules of reproducibility of the same. However, the current regional planning framework manifests significant critical issues in the management strategies of territorial capital and the promotion of sustainable development practices to safeguard rural territories. Also in the Sardinian regional context, new challenges emerge from the increasing territorial vulnerability and the effects of climate change in relation to the management of water resources, soil protection and anthropogenic pressure on the coast. The need for an integrated approach to promote sustainable regional development makes it essential to pay special attention to the ecological and ecosystem component in policy and project design. The

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Fig. 1. Closely interconnected natural systems within the Sardinian regional context, Olbia, Sardegna, Italy, 2019.

eco-territorial services model plays a key role in the definition of the settlement, hydrogeo-morphological and agro-environmental structure.

The bioregionalist approach can make an important contribution to the implementation of European rural development policies by activating new supply chains for the local management of food, water, energy, and waste cycles to ensure endogenous and self-sustainable development. The creation of an ecological network on a regional scale can be part of an extended territorial project, in a bioregional key, aimed at ensuring the ecosystemic continuity of territorial settlement networks through the valorisation of agricultural land as a minor ecological network and of urban areas as critical areas of a complex system of "multifunctional territorial eco-networks." The concluding reflections focus on the key role of these components in redefining the relationship between city and territory, preserving biodiversity, and fostering the connectivity of systems through the recovery of the original functions of hydrogeological protection, ecological balance, food security, landscape production, fruition, and hospitality.



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The Biennial of European Towns and Town Planners is an event of the European Council of Urban Planners ECTP-CEU which aims at discussing the main issues in the European debate relating to urban planning by sharing them with urban planners, architects, engineers, economists, sociologists, historians of architecture, citizens, politicians, private and non-governmental organizations (NGOs).

The theme chosen for the 14° Edition, organized from 22 to 24 April 2024 in Naples with the INU as the main organizer, is Inclusive Cities and Regions/Territoires inclusifs. Inclusion is understood in its multiple declinations that define the 10 general themes of this Biennial - Regional issues and regional disparity, Metropolitan or city proposals, Urban regeneration and Public Spaces, Migration and cultural inclusion, Cultural heritage, Resilience and adaptation, New economic approaches, IT and the use of artificial intelligence in planning, Ports, airports and other infrastructures, Underground space – and in further ones proposed by the participants who further specify the general themes namely About Spatial Inclusivity, Urban regeneration and spatial justice with Nature-Based Solution, Inclusive public spaces for water cities facing climate change, "Italian UNESCO Chairs' vision and actions, A Transdisciplinary Approach to Placemaking and Inclusivity: COST Action Dynamics of Placemaking, Inclusive city Ecosystems, Youthbanism for a New Generation of Urbanists, Fragile geographies. Visions, projects and studies to mitigate and adapt to environmental and anthropogenic risk. Green Oasis for the 15 minutes city model, Making/unmaking urban circular economies with 'otherness', Public space for inclusive cities: the Biennial of Public Space, Universal accessibility and university education, the knowledge network, Findings and Evidences from the PNRR project RETURN, and River Contracts as voluntary and negotiated planning tools.

The works contained in this Catalogue, presented by administrators, professionals, academics, and researchers concern projects, policies and research that have international interest and, at the same time, attention to the local, all at different scales.

It is possible, from this vastness of topics, to understand the broad discussion that resulted, outlining new interested subjects and involved actors, as well as new possible intersections of themes.

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Sepe is President of the Biennial of Public Space Association, Vice President of INU Campania section and member of the national INU Governing Board, coordinator of the GUDesign network, member of the Eura Governing Board and member of Urban Design Group. In 2014-2023 she won: the Ardito-Desio Award for the paper presented at Ipsapa 2014, 2016 and 2018 Conference; the Urban Planning Literature Award of the Italian National Urban Planning Institute (INU) in 2014, 2015 and 2017 and the 2023 Horizon Europe Sapienza Award.

In the cover Hug. Napoli, San Francesco di Paola colonnades. (source: Marichela Sepe' archive)

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